# **AGENDA RESERVATION REQUEST**

# CITY OF FRANKLIN COMMON COUNCIL

Please type or print

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Date Sub	omitted:	October 30, 2024	Meeting Date:	November 4, 2024	
Contact Information:					
Request	ed by:	Joanna Tennell, Senior Planner			
On Behalf of Organization or Individual: Wawa					
<b>Telephone</b> : 317-736-3631					
Email address: jtennell@franklin.in.gov					
Mailing A	Address:	70 E. Monroe St., Franklin, IN 46131			
Describe Request:					
Approval of Ordinance 2024-10: Rezoning to be known as Wawa Rezoning					
(Introduction)					
(Introduction)					
List Supporting Documentation Provided:					
City Council memo					
Plan Commission Staff Report (PC-24-18)					
3. PC Resolution 2024-18					
4. Ordinance 2024-10					
5.44					
Who will present the request?					
Name:	Joanna Te	nnell	Telephone: (317	) 736-3631	
				,	

The Franklin City Council meets on the 1st and 3rd Monday of each month at 6:00 p.m. in the Council Chambers of City Hall located at 70 E. Monroe Street. In order for an individual and/or agency to be considered for new business on the agenda, this reservation form and supporting documents must be received in the Mayor's office no later than 12:00 p.m. on the Wednesday before the meeting.

# City Council - Memorandum

**To:** City Council Members

CC: Steve Barnett, Mayor and Jan Jones, Clerk-Treasurer

From: Joanna Tennell, Senior Planner

**Date:** October 30, 2024

Re: Wawa Rezoning (Ordinance 2024-10)

On October 15, 2024 the Franklin Plan Commission forwarded to the City Council a favorable recommendation on the above referenced rezoning petition from City of Franklin (Plan Commission Resolution #2024-18). The Plan Commission voted 9-0 for a favorable recommendation to be forwarded.

The petitioner is requesting that approximately 10.4 acres located north of Earlywood Drive, east of US 31/Morton Street and south of Sloan Drive be rezoned to Mixed Use: Regional Center (MXR) with the Gateway Overlay (GW-OL) to remain. The attached staff report prepared for the Plan Commission meeting further describes this request.

The petition was properly advertised for the Plan Commission meeting. A copy of the rezoning ordinance is included. The proposed timeline for the petition is as follows:

Introduction: November 4, 2024 Public Hearing: November 18, 2024

If you have any questions regarding this petition please feel free to contact me directly at 736-3631.

# **Plan Commission Staff Report**

**To:** Plan Commission Members

From: Joanna Tennell, Senior Planner

Date: October 9, 2024

Re: Case PC-24-18 (R): Wawa Rezoning

# **REQUEST:**

Case PC-24-18 (R)...Wawa Rezoning. A request by Wawa to rezone approximately 10.4 acres from Industrial: General (IG) to Mixed Use: Regional Center (MXR) with Gateway Overlay (GW-OL) to remain. The property is located north of Earlywood Drive, east of US 31/Morton Street and south of Sloan Drive.

## ADJACENT PROPERTIES:

## **Surrounding Zoning:**

North: MXR, GW-OL, & IG

South: IG & GW-OL

East: IG (Pending rezoning request to IN)

West: MXC & GW-OL

# **Surrounding Land Use:**

North: Koenig John Deere & Fire Station

South: Fletcher Car Dealership

East: School Services

West: Casey's General Store,

Clean & Go Car Wash, & vacant

# **CURRENT ZONING:**

The "IG", Industrial: General zoning district is intended to provide locations for general industrial manufacturing, production, assembly, warehousing, research & development facilities, and similar land uses. This district is intended to accommodate a variety of industrial uses in locations and under conditions that minimize land use conflicts. This district should be used to support industrial retention and expansion in Franklin.

The intent of the Gateway Overlay (GW-OL) district is to require development at the City's entrances that is aesthetically consistent, responsive to development pressures, and proportional to the area's traffic management issues.

# **PROPOSED ZONING:**

The "MXR", Mixed Use: Regional Center zoning district is intended to provide locations for a variety of business and institutional land uses that either serve a regional market, or require convenient access to high-volume transportation routes. This district is intended to permit a mixture of compatible land uses in close proximity to appropriate transportation routes and other necessary infrastructure.

## **CONSIDERATIONS:**

- 1. Wawa has requested that the 10.4 acres located north of Earlywood Drive, east of US 31/Morton Street and south of Sloan Drive be rezoned from Industrial: General (IG) to Mixed Use: Regional Center (MXR) for a future commercial development that includes a Wawa Food Market & Fueling Station.
- 2. Wawa is proposed to be located on the 3.65 acres immediately north of Earlywood Drive. A copy of the concept plan and elevations are attached.
- 3. The property immediately east of the subject property was previously Earlywood Educational Services which recently closed and is now owned by the Franklin Community School Corporation (FCSC).
- 4. FCSC has filed a rezoning request (PC-24-20) to rezone this property from Industrial: General (IG) to Institutional (IN). They are proposing to demolish the existing structure and build a new pre-K facility with corresponding site improvements.
- 5. Wawa and FCSC plan to consolidate their entrances to assist in minimizing the curb cuts along Earlywood Drive.
- 6. The Technical Review Committee reviewed the petition at their September 19, 2024 meeting.
- 7. If the rezoning is approved, the petitioner will need to file Primary Plat, Construction Plans & Secondary Plat, and Site Development Plans for review and approval prior to construction.
- 8. The 2013 Franklin Comprehensive Plan, Land Use Plan, identifies this area as Manufacturing. "Manufacturing areas are intended to accommodate large scale businesses that produce finished products from raw materials. Uses in these areas may include product manufacturers, as well as any related warehousing and offices. Manufacturing areas may include facilities that involve emissions or the outdoor storage of materials and finished products. These two factors are the primary distinction between manufacturing areas and light industrial areas."
- 9. Due to the substantial growth and changes the city has experienced since the Comprehensive Plan was adopted in 2013, the City of Franklin will be updating the plan in 2025.
- 10. There have been two large residential developments approved for construction north of the subject site. Kingsbridge Subdivision is currently under construction and will include 240 single-family dwellings. The Post Apartments is proposed to include 312 apartment units and is located approximately 500 feet north of the subject property (north of Sloan Drive and east of US31/Morton Street).

# **CRITERIA FOR DECISIONS – REZONING:**

In taking action on rezoning requests, the Plan Commission shall pay reasonable regard to the decision criteria outlined in Article 11.6 (I) of the City of Franklin Zoning Ordinance.

1. Comprehensive Plan: The City of Franklin Comprehensive Plan and any other applicable, adopted planning studies or reports.

# **Staff Finding:**

Staff finds that the request to rezone the subject property for commercial uses is consistent with the Comprehensive Plan as it indicates that the existing inventory of available ground may not meet the needs of the market in regard to location and size. The subject property is located along two main thoroughfares of the City: US 31/Morton Street and Earlywood Drive – Location and is a 10+ acre parcel - Size.

# 2. Current Conditions: The current conditions and the character of current structures and uses in each district.

# **Staff Finding:**

The property is located immediately to the south and east of properties currently zoned MXR (Mixed Use: Regional Center) and MXC (Mixed Use: Community Center) which have been developed with commercial uses. In addition, it is important to note that the subject site is located along a major arterial road (US 31) and is in close proximity to new residential growth that will need additional commercial services.

# 3. Desired Use: The most desirable use for which the land in each district is adapted.

# **Staff Finding:**

The property is immediately adjacent to other commercial properties and commercially zoned properties which allows the majority of the same permitted land uses proposed. In addition, the property's proximity to US 31 provides excellent access to a regional transportation route.

# 4. Property Values: The conservation of property values throughout the City of Franklin's planning jurisdiction.

# **Staff Finding:**

The rezoning request should not negatively affect the property values in the area. The development of the property could increase the property values as additional commercial services are provided. The City's current commercial inventory would be expanded which promotes additional growth and expansion of the tax base and provide additional job opportunities for the community.

# 5. Responsible Growth: Responsible growth and development.

# **Staff Finding:**

The MXR zoning would allow for additional commercial uses to be developed along the US 31 corridor to provide services to the existing and new residential areas located to the north and west of the subject site while also providing services for the employees of the nearby industrial facilities.

## PLAN COMMISSION ACTION - REZONING:

In the rezoning process, the Plan Commission has the authority to review the provisions of the Comprehensive Plan and the Zoning Ordinance. Plan Commission action (either *favorable*, *unfavorable*, or *no recommendation*) is a recommendation to the City Council, which takes action on the rezoning petition.

# STAFF RECOMMENDATION – REZONING:

Based on the criteria for decisions above, staff recommends a *Favorable Recommendation* be forwarded to the Franklin City Council rezoning the property to MXR (Mixed Use: Regional Center) with GW-OL to remain.





# 3.19 Mixed-Use: Regional Center (MXR)

#### **District Intent:**

The "MXR", Mixed-Use: Regional Center zoning district is intended to provide locations for a variety of business and institutional land uses that either serve a regional market, or require convenient access to high-volume transportation routes. This district is intended to permit a mixture of compatible land uses in close proximity to appropriate transportation routes and other necessary infrastructure.



# A. Permitted Primary Uses:

<u>Use Matrix:</u> The Use Matrix (p 3-3 through 3-7) provides detailed use lists for all zoning districts.

### Agriculture Uses

- farm (general)
- farm equipment sales and service
- farmer's market
- · winery

#### Residential Uses

• dwelling, secondary (on upper floors)

#### Institutional/Public Uses

- community center
- · day-care center
- · funeral home
- government office
- hospital/medical center
- · library
- · lodge or private club
- medical clinic
- parking lot or garage (as a primary use)
- police, fire, or rescue station
- trade or business school

#### Park Uses

- athletic fields, courts, & areas
- nature preserve/center
- park and/or playgrounds

#### **Commercial Uses**

- auto-oriented uses (small scale)
- auto-oriented uses (large scale)
- data processing / call center
- conference center
- health spa
- hotel
- office uses
- personal service uses
- recreation uses (small scale)
- recreation uses (medium scale)
- recreational uses (large scale)
- restaurant
- retail uses (small scale)
- retail uses (medium scale)
- retail uses (large scale)
- retreat center



# B. Special Exception Primary Uses:

<u>Use Matrix</u>: The Use Matrix (p 3-3 through 3-7) provides detailed use lists for all zoning districts.

#### Residential Uses

- bed and breakfast facility
- · boarding house
- dwelling, multi-family (more than 2 dwelling units)
- · nursing/assisted living facility
- residential facility for the developmentally disabled type I
- residential facility for the developmentally disabled type II
- residential facility for the mentally ill

# Communications/Utilities Uses

- communication service exchange
- telecommunications facility/tower
- · utility substation
- water tower

#### Institutional/Public Uses

- · animal shelter
- church or other place of worship
- government facility (non-office)
- institutional facility for the developmentally disabled/mentally ill

# Park Uses

• driving range (as a primary use)

# Commercial Uses

- auto-oriented uses (medium scale)
- mass transit terminal/station
- · fireworks sales
- kennel
- mobile/manufactured home sales
- truck stop/travel center

# **Industrial Uses**

- · light industrial assembly/distribution
- · light industrial processing/ distribution



# C. Lot Standards

#### Minimum Lot Area

• 15,000 square feet

#### Maximum Lot Area

• not applicable

### Minimum Lot Width (measured at front setback/build-to line)

• 100 feet

## **Maximum Lot Depth**

• not applicable

# **Maximum Lot Coverage** (including all hard surfaces)

• 75%

## Min. Front Yard Primary Struct. Setback

### (measured from street right-of-way)

- 50 feet when adjacent to an Arterial Street
- 30 feet when adjacent to a Collector Street
- 20 feet when adjacent to a Local Street

# Min. Side Yard Primary Struct. Setback (measured from adjacent

•15 feet

property line)

# Min. Rear Yard Primary Struct.

(measured from rear property line)

# Minimum Living Area per Dwelling (for primary structures)

• 650 square feet

# Minimum Ground Floor Living Area (for primary structures)

• not applicable

# Maximum Primary Structures per Lot

# Maximum Height

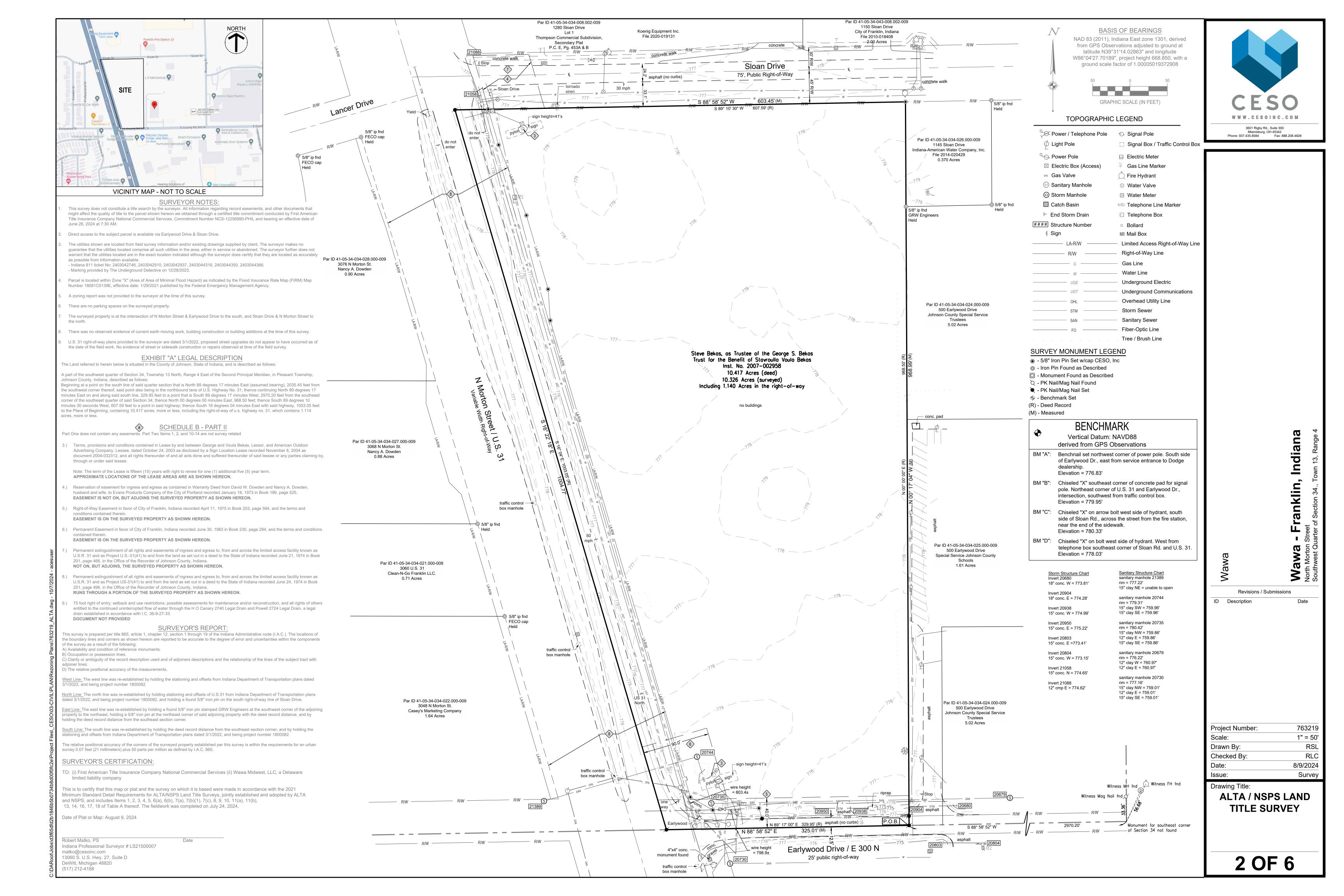
(for primary structures)

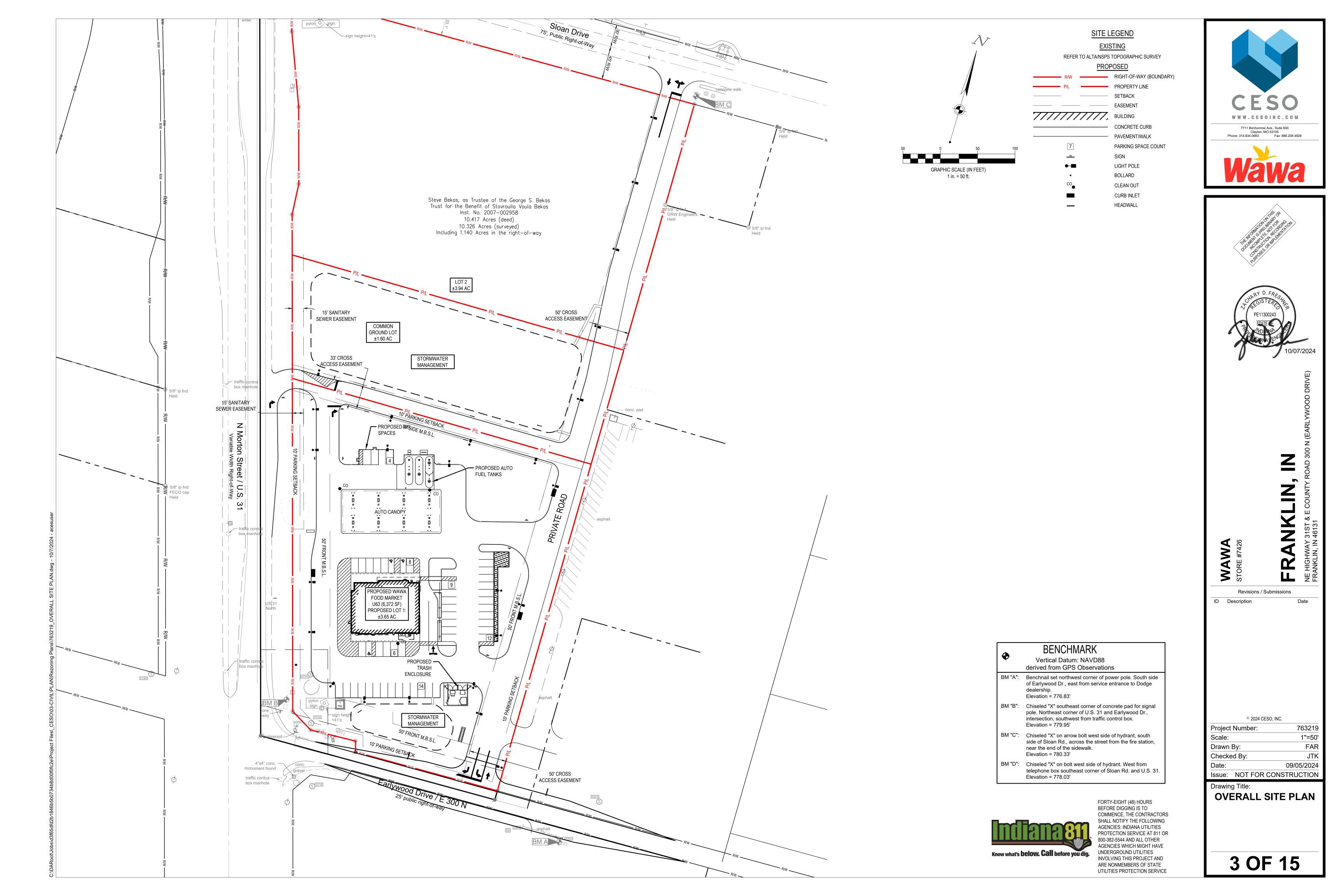
- •45 feet
- See Chapter 7.14, for telecommunications facility height requirements

# 15 ' Side Yard Setback Min Lot 15,000 SqFt Collector Street D 75% Max Coverage 0 Min Living Area Per Dwelling 650 SqFt 15' Side Yard Setback

Illustrative Layout (Does not reflect all requirements contained within this Ordinance).

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# CITY OF FRANKLIN, PLAN COMMISSION RESOLUTION # 2024-18 TO THE FRANKLIN COMMON COUNCIL FOR CONSIDERATION

NAME OF PETITIONER:

Wawa

PLAN COMMISSION DOCKET NUMBER:

PC-24-18

#### **RESOLUTION**

WHEREAS, the Plan Commission of the City of Franklin has given careful study to the requirements of the City and all of the area within the jurisdiction of the Plan Commission relative to the enactment of an amendment to the Zoning Map; and

WHEREAS, the above Petitioner has filed a petition for rezoning, wherein the Petitioner requests a rezoning and a change to the Zoning Map of certain property located within the City of Franklin, Indiana to Mixed Use: Regional Center (MXR) with Gateway Overlay (GW-OL) to remain; and

WHEREAS, after proper notice, as outlined in the City of Franklin Rules and Procedures and Indiana Code, a public hearing was held in the Council Chambers of Franklin City Hall, 70 E. Monroe Street, Franklin, Indiana on the 15<sup>th</sup> day of October, 2024, with the Commission having heard all objections and criticisms and having given careful study and consideration to said petition.

# NOW THEREFORE BE IT RESOLVED, THAT THE FRANKLIN PLAN COMMISSION HEREBY <u>FORWARDS A</u> FAVORABLE RECOMMENDATION TO THE FRANKLIN COMMON COUNCIL THAT:

- 1. The property described herein, attached hereto, made part hereof, and marked as Exhibit "A" be rezoned to Mixed Use: Regional Center (MXR) with Gateway Overlay (GW-OL) to remain.
- 2. On behalf of the secretary, the staff of the Plan Commission is hereby directed to forward a copy of this resolution to the petitioner and the City of Franklin Common Council.
- 3. A copy of this Resolution forwarded to the Common Council shall be accompanied by the proposed Ordinance amending the Zoning Map for the consideration of the Common Council at its meeting.

Resolved by the City of Franklin Plan Commission this 15th day of October, 2024.

PLAN COMMISSON OF THE CITY OF FRANKLIN, INDIANA

Norman Gabehart, President

ATTEST:

Jim Martin, Secretary

# **EXHIBIT "A"**

A part of the southwest quarter of Section 34, Township 13 North, Range 4 East of the Second Principal Meridian, in Pleasant Township, Johnson County, Indiana, described as follows:

Beginning at a point on the south line of said quarter section that is North 89 degrees 17 minutes East (assumed bearing), 2035.45 feet from the southwest corner thereof, said point also being in the northbound lane of U.S. Highway No. 31; thence continuing North 89 degrees 17 minutes East on and along said south line, 329.95 feet to a point that is South 89 degrees 17 minutes West, 2970.20 feet from the southeast corner of the southeast quarter of said Section 34; thence North 00 degrees 00 minutes East, 968.50 feet; thence South 89 degrees 10 minutes 30 seconds West, 607.59 feet to a point in said highway; thence South 16 degrees 04 minutes East with said highway, 1003.05 feet to the Place of Beginning, containing 10.417 acres, more or less, including the right-of-way of U.S. Highway No. 31, which contains 1.114 acres, more or less.

### City of Franklin Common Council

#### **ORDINANCE NUMBER 2024-10**

AN ORDINANCE APPROVING RESOLUTION NUMBER 2024-18
OF THE CITY OF FRANKLIN, INDIANA PLAN COMMISSION, REZONING CERTAIN PROPERTY TO
MXR (Mixed Use: Regional Center)
(To be known as Wawa Rezoning)

WHEREAS, the City of Franklin, Indiana Plan Commission (referred to hereafter as the "Plan Commission") is an advisory Plan Commission to the City of Franklin, Indiana (referred to hereafter as the "City"), and has, by Resolution Number 2024-18 recommended that the City's Common Council amend the Zoning Map and rezone the property described in Exhibit "A", attached hereto, from Industrial: General (IG) to Mixed Use: Regional Center (MXR) with the Gateway Overlay (GW-OL) to remain.

**WHEREAS,** pursuant to Indiana Code § 36-7-4-605, Resolution 2024-18 has been certified to the City's Common Council; and

WHEREAS, the recommendation of the Plan Commission should be adopted; and

WHEREAS, the Common Council, after paying reasonable regard to: 1) City of Franklin Comprehensive Plan, 2) the current conditions and the character of current structures and uses in each district, 3) the most desirable use for which the land in each district is adapted, 4) the conservation of property values throughout the City of Franklin's planning jurisdiction, and 5) responsible growth and development, finds the rezoning of the property described in Exhibit "A" should be approved.

# NOW, THEREFORE, THE COMMON COUNCIL OF THE CITY OF FRANKLIN, INDIANA, ORDAINS AND ENACTS THE FOLLOWING:

- 1. **Zoning Map Amended:** The subject property described in Exhibit "A" is hereby rezoned Mixed Use: Regional Center (MXR) with the Gateway Overlay (GW-OL) to remain.
- 2. **Construction of Clause Headings.** The clause headings appearing in this ordinance have been provided for convenience and reference, and do not purport and will not be deemed to define, limit, or extend the scope or intent of the clauses to which the headings pertain.
- 3. **Repeal of Conflicting Ordinances.** The provisions of all other ordinances in conflict with the provisions of this ordinance are of no further force or effect upon the remaining provisions of this ordinance.
- 4. **Severability of Provisions.** If any part of this ordinance is held to be invalid, such part will be deemed severable and its validity will have no effect upon the remaining provisions of this ordinance.

full force and effect (until their repea	I by ordinance) following the passage and adoption of this in the manner prescribed by Indiana Code § 36-4-6-16.
<b>INTRODUCED</b> on the 4 <sup>th</sup> day of Novemb	per, 2024.
DULY PASSED on this day of	, 2024, by the Common Council of the City of
Franklin, Johnson County, Indiana, having b	een passed by a vote of in Favor and Opposed.
City of Franklin, Indiana, by its Common Cou	uncil:
Voting Affirmative:	Voting Opposed:
Kenneth Austin, President	Kenneth Austin, President
Anne McGuinness	Anne McGuinness
Irene Nalley	Irene Nalley
Jennifer Price	Jennifer Price
Josh Prine	Josh Prine
Todd Shuck	Todd Shuck
Shawn Taylor	Shawn Taylor
Attest:	
Jan Jones, City Clerk-Treasurer	
	ne City of Franklin for his approval or veto pursuant to day ofo'clock p.m.
, <u>—</u>	
	Jan Jones, City Clerk-Treasurer

• • • • • • • • • • • • • • • • • • • •	by the legislative body and presented to me was [ <b>Approved</b> a Code § 36-4-6-16(a)(1)] [Vetoed, pursuant to Indiana Code , 2024 at o'clock p.m.
	Steve Barnett, Mayor
Attest:	
Jan Jones, City Clerk-Treasurer	
I affirm, under the penalties for perjury, that number in this document, unless required by Signed	t I have taken reasonable care to redact each social security y law.
Prepared by: Joanna Tennell, Senior Planner Department of Planning & Engineering 70 E. Monroe Street	

Franklin, IN 46131

### **EXHIBIT "A"**

A part of the southwest quarter of Section 34, Township 13 North, Range 4 East of the Second Principal Meridian, in Pleasant Township, Johnson County, Indiana, described as follows:

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